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MARINE CORPS ORDER 4000.57

From: Commandant of the Marine Corps

To: Distribution List

Subj: MARINE CORPS TOTAL LIFE CYCLE MANAGEMENT (TLCM)

Ref: (a) SECNAVINST 5400.15A

(b) MCO 4000.58 (c) MCO 5000.19

(d) DoD 5000.1, "The Defense Acquisition System," May 12, 2003

(e) SECNAVINST 5000.2C
(f) SECNAVINST 4105.1A
(g) SECNAVINST 5420-188E

(h) DoDD 4151.18, "Maintenance of Military Materiel," March 31, 2004

Encl: (1) Definitions

(2) Total Life Cycle Management (TLCM) Roles and Responsibilities ${\tt Matrix}$

(3) Command Relationship Hierarchy

- 1. <u>Situation</u>. Reference (a) outlines the roles and responsibilities of Department of the Navy (DON) organizations in research, development, acquisition and associated life-cycle management activities. This Marine Corps Order outlines the Commandant of the Marine Corps (CMC) directed changes in merging the Marine Corps Logistics Bases and the Headquarters element of Marine Corps Material Command to create a Marine Corps Logistics Command (MARCORLOGCOM). The changes made within the Marine Corps are embodied in the concept of Total Life Cycle Management (TLCM), which has two components, enterprise level TLCM and program level TLCM. The definitions applicable to this Order appear in enclosure (1). The supported/supporting relationships are identified in enclosure (2). The command relationships are depicted in enclosure (3).
- 2. Cancellation. MCO 5000.25.
- 3. <u>Mission</u>. To provide policy to the Deputy Commandant, Installations and Logistics (DC, I&L), the Commanding General, Marine Corps Systems Command (CG MARCORSYSCOM) and the Commanding General, Marine Corps Logistics Command (CG MARCORLOGCOM) with regard to organizational relationships and responsibilities for TLCM.

4. Execution

a. Commander's Intent and Concept of Operations

(1) Commander's Intent. The responsibilities and relationships between DC I&L, MARCORLOGCOM and the MARCORSYSCOM will align TLCM responsibilities consistent with current Department of Defense (DoD)/DON research, development, acquisition and associated life-cycle management policies. Enclosure (2) describes the alignment of TLCM roles and responsibilities. References (b) and (c) provide amplification and organizational realignments.

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(2) Concept of Operations

- (a) The DC, I&L shall serve as the principal advisor to the CMC on matters related to enterprise level TLCM and is responsible for publishing service logistics policy. The DC, I&L shall serve as the senior logistician of the Marine Corps and will represent the CMC to DON/DoD and the legislative branch. This includes supporting, in accordance with reference (a), the Assistant, Secretary of the Navy, Research, Development, and Acquisition (ASN(RDA)) on matters related to logistics policy and in-service support. The DC, I&L also shall serve as the combat service support element (CSSE) advocate and the logistics advocate for the supporting establishment.
- (b) CG MARCORLOGCOM acts as the end-to-end logistics chain manager for the Marine Corps with a logistics chain team instituted to provide a seamless worldwide supply chain and distribution network complete with depot level maintenance and strategic prepositioning capabilities. The CG MARCORLOGCOM is an enabling commander for influencing materiel readiness within the operating forces and for the program level TLCM of Marine Corps ground equipment, information technology including the National Security System, and ground weapon systems. MARCORLOGCOM supports MARCORSYSCOM on program level TLCM matters while reporting to the DC, I&L for oversight and enterprise level TLCM guidance. CG MARCORLOGCOM reports directly to DC I&L for Marine Corps materiel readiness and sustainment.
- (c) CG MARCORSYSCOM acquires ground weapons systems, equipment, and information technology including National Security System for the Marine Corps in accordance with references (a), (d), and (e). CG MARCORSYSCOM acts as the Milestone Decision Authority (MDA) for those acquisition programs where such authority has been re-delegated by ASN(RDA). MARCORSYSCOM program managers (PM) are the single point of accountability for timely and effective acquisition and sustainment of weapons systems, equipment, and information technology including National Security System throughout the life cycle. MARCORSYSCOM PM for Ammunition executes the program management functions of effective acquisition and sustainment throughout the munitions life cycle, as well as those functions normally assigned to MARCORLOGCOM in paragraph 4a(2)(b). The CG MARCORSYSCOM is an enabling commander for optimizing materiel readiness, reducing the logistical footprint, minimizing total ownership costs of the operational forces and for program level TLCM of Marine Corps ground equipment, information technology including National Security System and ground weapon systems. CG MARCORSYSCOM reports directly to ASN(RDA) for acquisition matters and to CMC (Assistant CMC (ACMC)) for program level TLCM and the execution of non-development, non-acquisition logistics and operating forces support responsibilities. MARCORSYSCOM is an Echelon 2 activity reporting to CMC. CG MARCORSYSCOM, as the principal advisor to ASN(RDA) on acquisition and program level TLCM, coordinates with the DC, I&L, to ensure alignment with USMC enterprise level TLCM.

b. Subordinate Element Mission

(1) DC, I&L shall:

- (a) Perform all duties assigned in references (a) and (d) through (g).
- (b) Serve as the lead for enterprise level TLCM, (e.g. Performance Based Logistics and Condition Based Maintenance Plus (CBM+)). Charter and establish the Enterprise TLCM Corporate Board. Exercise authority, including promulgating policy, and support the identification of resource requirements

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consistent with the "supporting" and "supported" TLCM roles and responsibilities as listed in enclosure (2).

- (c) Participate in the implementation and execution of program level TLCM for all fielded weapon systems and equipment. Ensure integration of enterprise level requirements/considerations into the Joint Capabilities Integration and Development System; Doctrine, Organization, Training, Materiel, Leadership and Education, Personnel, Facilities (DOTMLPF); DOTMLPF Working Group; Requirements Transition; System Acquisition, and Planning, Programming, Budgeting and Execution System processes, (e.g. incorporate Enterprise initiatives in the Capabilities Documents.
- (d) Serve as the functional area manager for all in-service logistics automated information technology including the National Security System.
- (e) Support MARCORSYSCOM in ensuring base commanders have planned and programmed for necessary facilities in order to support weapon systems and equipment and to allow synchronization of Program Objective Memorandum submissions with MARCORSYSCOM.
- (f) Collaborate with stakeholders in assessing impact of new weapon systems or equipment on Military Occupational Specialties (MOS) requirements. Verify appropriateness of assigned tasks for the identified MOS and adequacy of structure.
- (g) Serve as the advocate for CBM+, Autonomic Logistics/Prognostics, Performance Based Logistics, Design-in Reliability, Maintainability, and Supportability, Direct Vendor Delivery, logistics footprint, fuel, depot maintenance, logistics operational architecture, automated identification technology planning, as called out in references (d) and (h).
- (h) Participate as a member in the logistics assessment process per reference (f).
- (i) Participate as a member on Acquisition Coordinating Teams (ACT) established per reference (g), to identify issues, analyze risks and monitor on-going efforts regarding acquisition of major programs.
- (j) Provide support to CG MARCORSYSCOM in assessing and evaluating methods to minimize environmental impacts and costs attributable to hazardous material requirements and hazardous waste generation, in the development, test, production, use, maintenance, and disposal of weapon systems and equipment.
 - (k) Direct enterprise level readiness analysis and assessments.
- (1) Serve as chair of the decision making body in the Depot Level Source of Repair process.
- $\,$ (m) Coordinate with MARCORSYSCOM and MARCORLOGCOM to ensure complete coordination on enterprise level TLCM activities to verify program level alignment.
- (n) Serve as the principal Marine Corps representative to the Joint Logistics Board.
- (o) Serve as the principal Marine Corps representative to the Joint Logistics Group.

- (p) Support the ACMC as principal Marine Corps representative to the Defense Logistics Board.
- (q) As the CSSE Advocate, represent CSSE community and their equipment needs in the requirements generation through fielding processes.
- (r) Ensure logistics support of fielded equipment through integration into enterprise level logistics systems, to include supply and maintenance.

(2) CG MARCORLOGCOM shall:

- (a) Plan, integrate, organize, and manage Marine Corps-wide logistics chain for all ground weapon systems, secondary reparable items, and consumable items. This includes end-to-end integration of all activities/elements of logistics chain management.
- (b) Execute responsibilities for the performance of DoD materiel maintenance per reference (h).
- (c) Maintain and manage depot level maintenance capabilities for ground combat and ground combat support equipment for the Marine Corps.
- (d) Execute in-service logistics program management in support of the Maritime Prepositioning Force and Geographic Prepositioned Force programs via Blount Island Command.
 - (e) Assist DC, I&L in the execution of logistics policy oversight.
- (f) Support enterprise level TLCM in accordance with reference (b) and enclosure (2).
- (g) Support program level TLCM in accordance with reference (c) and enclosure (2).
- (h) Provide required worldwide logistics support to operating forces.
- (i) Provide logistics planning assistance to the operating forces and Headquarters Marine Corps (HQMC).
- (j) Participate as a member in the logistics assessment process per reference (f).
- (k) Coordinate and educate MARCORLOGCOM and MARCORSYSCOM workforce during internal planning, integration, and reorganization activities to ensure alignment with the Marine Corps Logistics Campaign Plan, and the PM's strategic planning goals and objectives for integrated logistics.
- (1) Support enterprise and program level TLCM via readiness analysis and assessment.
 - (m) Participate on the Enterprise TLCM Corporate Board.
- (n) Serve as Marine Corps principal representative to the Joint Logistics Commanders.

(3) CG MARCORSYSCOM shall:

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- (a) Enable the readiness of all Marine Corps ground equipment through proactive analysis, synthesis, strategic forecasting, and sound total ownership cost reduction strategies within the Planning, Programming, Budgeting and Execution process.
- (b) Exercise authority, responsibility, and accountability for all acquisition programs and weapon systems within its cognizance in accordance with enclosure (4) of reference (a), reporting directly to ASN(RDA) for such programs.
- (c) Perform all tasks assigned in references (a) and (d) through (h).
- (d) Exercise program level TLCM authority for all Marine Corps ground weapon systems, equipment, and information technology including the National Security Systems, with the exception of Naval aviation programs and that authority and responsibility specifically assigned to a program executive office or a direct reporting program manager (DRPM). Exercise authority consistent with the "supporting" and "supported" TLCM roles and responsibilities as listed in enclosure (2).
- (e) Serve as MDA for Acquisition Category III and IV programs and Abbreviated Acquisition Programs as delineated in reference (e).
- (f) Maintain an operating agreement with the DRPM, Expeditionary Fighting Vehicle that specifies the level of support to be provided to the DRPM.
- (g) Serve as proponent for acquisition MOS 9957/8/9 and Defense Acquisition Workforce Improvement Act certification.
 - (h) Assist DC, I&L in the execution of logistics policy oversight.
- (i) Support enterprise level TLCM in accordance with reference (d) and as identified in enclosure (2).
 - (j) Provide required logistics support to operating forces.
- $\mbox{\ensuremath{(k)}}$ Provide logistics planning assistance to the operating forces and HQMC.
- (1) Coordinate and educate MARCORSYSCOM and MARCORLOGCOM workforce during internal planning, integration, and reorganization activities to ensure alignment with the Marine Corps Logistics Campaign Plan, MARCORLOGCOM Strategic Plan, and objectives for integrated operational logistics chain managed.
- $\,$ (m) Ensure initial fielding, and distribution planning and execution are coordinated with the Marine Corps end-to-end distribution manager.
 - (n) Participate on the Enterprise TLCM Corporate Board.
- (o) Execute reference (d) and (h) CBM+ through planning, budgeting, and setting goals for sustainment of equipment.
- (p) Serve as head of contracting activity for those contracts awarded and administered by the Marine Corps Systems Command.

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- (4) Other elements shall exercise roles and responsibilities regarding TLCM as delineated in enclosure (2).
- (5) Advocates shall participate in depot level maintenance planning and provide support for depot level maintenance decisions.

5. Command and Signal

- a. <u>Command</u>. This Order is applicable to U.S. Marine Corps, HQMC, Marine Operating Forces, Marine Corps Combat Development Command, MARCORLOGCOM, MARCORSYSCOM, and subordinate Commands.
 - b. Signal. This Order is effective on the date signed.

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Installations and Logistics

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DEFINITIONS

- 1. Enterprise Level Total Life Cycle Management (TLCM). Enterprise Level TLCM is the formal process to identify, analyze, and implement synergistic "cradle to grave" solutions that optimize the acquisition/logistics chain across the Marine Corps in support of the Operating Forces. The following items impact the entire Marine Corps and require an enterprise view:
 - o Autonomic Logistics/Prognostics
 - o Performance Based Logistics
 - o Design-in Reliability, Maintainability, and Supportability
 - o Direct Vendor Delivery
 - o Logistics Footprint
 - o Fuel Efficiency
 - o Depot Maintenance
 - o Condition-Based Maintenance Technology
 - o Logistics Operational Architecture
 - o Automated Identification Technology
- 2. <u>In-Service Support</u>. Management and technical support provided between delivery to operational forces and final disposition for ground equipment, information technology including the National Security System (relating to or embedded in ground weapon systems) and ground weapon systems. This includes maintenance, test and evaluation, and all aspects of integrated logistics support.
- 3. <u>Information Technology</u>. The term "information technology," with respect to an executive agency means any equipment or interconnected system or subsystem of equipment, that is used in the automatic acquisition storage, manipulation, management, movement, control, display, switching, interchange, transmission or reception of data or information by the executive agency. This equipment can be used by the executive agency directly or used by a contractor with the executive agency who requires the use of such equipment. The term "information technology" includes computers, ancillary equipment, software, firmware and similar procedures, services (including support services), and related resources. "Information technology" does not include any equipment that is acquired by a Federal contractor incidental to a Federal contract.
- 4. <u>Integrated Logistics Support</u>. Integrated logistics support is an inherent part of the system engineering process. It includes efforts to design, introduce, and sustain materiel systems. ILS is a unified and iterative approach to the management and technical activities needed to influence operational and materiel requirements, system specifications, and ultimate design or selection (in the case of commercial and NDI) and define the support requirements best related to system design.
- 5. <u>Logistics Chain</u>. Logistics chain consists of the integration and operation of a continuous, unbroken, comprehensive, and all-inclusive logistics process. Logistics chain has also been referred to as end-to-end distribution and supply chain management. This support specifically includes:
 - o Supply
 - o Maintenance Planning

- o Manpower/Personnel
- o Support Equipment
- o Technical Data
- o Training and Training Support
- o Computer Resources Support
- o Facilities
- o Design Interface
- o Distribution
- o Transportation
- o Disposal
- 6. Marine Corps Logistics Base. Subordinate element to MARCORLOGCOM. Function of the Logistics Base is to provide a broad level of logistics support to Marine Corps Activities and the operating forces. The Marine Corps Logistics Command is comprised of three major components— MCLB, Albany, Georgia; MCLB, Barstow, California; and Blount Island Command, Jacksonville, Florida. Generally speaking, MCLB, Albany furnishes supplies for Marine Corps forces east of the Mississippi and to forces which are part of the Atlantic Fleet. MCLB, Barstow supports Marine forces west of the Mississippi, the Far East and Asia, while Blount Island Command provides logistical support for the Marine Corps' Maritime Prepositioning Ships and the Norway Geo-Prepositioning Programs.
- 7. Marine Corps Logistics Campaign Plan. The overarching plan for Marine Corps logistics, Combat Service Support Element (CSSE), and Supporting Establishment (SE). The CSSE Advocate and the CSSE Advocacy Board champion the plan. It sets forth the goals, objectives, and tasks that the Marine Corps logistics community will pursue over a six-year period. It is a living document that evolves with the current and future Marine Corps concepts, doctrine, and requirements.
- 8. Marine Corps Maintenance Center. Returns unserviceable equipment to serviceable condition; performs maintenance through depot level by repair, overhaul, or rebuild; accomplishes such modification, fabrication, and assembly as directed; performs engineering and technical services and develops maintenance rebuild/Inspect and Repair Only As Necessary (IROAN) standards.
- 9. <u>National Security System.</u> The term "National Security System" means any telecommunications or information system operated by the United States Government, the function, operation, or use of which (a) involves intelligence activities; (b) involves cryptologic activities related to national security; (c) involves command and control of military forces; (d) involves equipment that is an integral part of a weapon or weapons system; or (e) is critical to the direct fulfillment of military or intelligence missions.
- 10. Performance Based Logistics (PBL). PBL is an optimum mix of public/private product support to the operational forces. PBL has been mandated as the preferred logistics support for new and legacy systems. OSD policy/guidance document and Defense Acquisition University identifies contractor logistics support as a one of many possible PBL scenarios. Addresses a very broad range of possible enterprise and program level product support strategies.

- 11. Program Level Total Life Cycle Management (TLCM). Program Level TLCM involves those activities that occur during, and as part of, the acquisition process starting at program initiation, through in-service support, until final disposal (cradle to grave). Program Level TLCM differs from Enterprise Level TLCM in that program level relates to TLCM of individual weapon systems and enterprise level relates to solutions across the entire Marine Corps. Program Level TLCM includes Total Life Cycle Systems Management as defined in reference (d) and includes:
 - o Acquisition Program (engineering/design, development, and follow-on production)
 - o In-Service Support
 - o Final Disposal (e.g. disposal and excess property)
- 12. Total Asset Visibility (TAV). TAV transcends the limited usefulness of In-Transit Visibility (ITV). ITV theoretically will only allow you to "see" a requisition move through the logistics system whereas TAV will give you the ability to "see" where your requisition can be sourced from, how many are available, etc. Many more uses to the entire enterprise are available with TAV vice ITV.

TASK/FUNCTION Service Logistics S Concepts (EMW Logistics/Sea Based Logistics) Policy Policy Policy Rupment, Munitions and Automated Information Systems) Systems) Advocates Acquisition Policy Acquisition Policy	Service Lead Service Lead Service Lead Service Lead SPD	SP G	SPG	SPD SPD Command Element	OUSD (AT&L)	ASN (RDA) Service Lead	SPG GGE	SPG SPG AVN	SPG	Manpower Systems	SPG SPG	Total Life Cycle Management (TLCM) Roles and Responsibilities Matrix 1'scom wccc (VIXL) Ask (RDA) PPEO ANY PRE MARA MARFORS REFERENCES) DESCRIPTION Month WCO 400.0X Community latent Cape wide policy fruit management and the configuration will refer services. Pleasured by the certificity will be charged and policy management and the configuration will refer services. Pleasured by the certificity will be charged and by the certificity of the charged and by the certificity will be charged and by the certificity of the charged and by the certificity of the charged and by the certificities and by the certificities will be confidured by the certificities and by the certificities and by the certificities will be confidured by the certificities and the cer
Performance Based Logistics	9 ds	9 ds	gas									in SECNAV 5000 series. The ASN (RDA) is responsible for acquisition policy for the DON. MARCORSYSCOM, as the Marine Corps designated acquisition organization, assists the ASN (RDA) in establishing DON acquisition policy. OSD has mandated PBL to determine optimum mix of public/private product support. I&L is responsible for PBL policy and I&L and LOGCOM are responsible for supporting the Program Manager in executing business case analysis and establishing agreements.

Il Life Cycle Management (TLCM) Roles and Responsiblities Matrix	MARFORS REFERENCE(S) DESCRIPTION	DC, I&L translates the policy into reporting procedures which are executed via MARCORSYSCOM and MARCORLOGCOM.	Participate within working groups that are external to the Marine Corps and subsequently have policy type implications to the Marine Corps. Examples of working groups are DoD, Congress, and DON. Also, participate in working groups that align policy.	Analyze readiness, determine causative factors, and make calculated corrections to improve readiness. This event generally occurs within the current FY.	DC, I&L prescribes specific Enterprise Level analytic products to be produced on a recurring and on-call basis. MARCORSYSCOM SPG will be primarily responsible to perform the specified analyses.	Provided by MARCORSYSCOM PST in order to orchestrate Quarterly Readiness Reviews, but most importantly, to ensure SPG PMs are responsive to immediate readiness issues of the Operating Forces.	DODD 7045.14 Planning, Programming, Budgeting	and Execution (PPBE) System	Champions TLCM PMC and O&M funding in the POM.			Initiative preparation for developing/approved requirements.	Provides the Life Cycle Support of Fielded Systems. MARCORSYSCOM via MEF LNOs will coordinate/solict reinforcing data to support life-cycle sustainment funding requirements during POM deliberations. Total Ownership Costs (TOC) analyses are conducted prior to Milestone B and utilize those Acquisition & Sustainment elements that capture TLCM costs. (MARCORLOGCOM plays a vital supporting role in sustaining assets during all phases.)	A link will be developed between Initial Program, O&M, and Navy Working Capital Fund costs. Some of the key elements are Supply Maintenance Activity Group (SMAG) and Depot Maintenance Activity Group (DMAG) accounts.
nd Resp	M&RA		SPG							Manpower Systems	SPG			
Roles ar	P&R		SPG				Service	Lead	SPG	V				
-CM)	AVA		SPG							For ACE	SPG			
ant (TI	PP&O		SPG							For GCE	SPG			
nageme	ASN (RDA)													
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Life Cyc	MCCDC		SPG		SPG	SPG			SPG	For SE	SPG			
Total	SYSCOM	SPG	SPG		SPG	SPD			SPG		SPD	SPD	SPD	SPG
	ГОССОМ	SPG	SPG		SPG	SPG			SPG		SPG	SPG	SPG	SPD
	I&L	SPD	SPD		SPD	SPG			SPD	For CSSE & SE	SPG	SPG	SPG	SPG
	TASK/FUNCTION	Program Level	External Working Groups	Analysis	Enterprise Level	Program Level	_ ₹	Munitions and Automated Information Systems	TLCM PEG	Advocates	Program TLCM	Acquisition (Program Level)	Sustainment (Field Level)	Depot Maintenance
							2							

Total Life Cycle Management (TLCM) Roles and Responsiblities Matrix	REFERENCE(S) DESCRIPTION	4700 series directives - Organizational maintenance is performed by the using unit and includes inspecting/servicing and preventive maintenance. Intermediate maintenance is performed by designated activities in direct support of using units and includes calibration and repair/replacement of damaged or unserviceable parts, and technical assistance, support through a secondary reparable issue point, and/or contact team support to using organizations.	Establish policy for Marine Corps ground equipment maintenance management. Articulates basic maintenance policy that is directive to units that maintain equipment.	Publish procedures for management of Marine Corps ground equipment maintenance. Focuses on duties of Maintenance Management Officers and others engaged in field maintenance. For example, maintenance procedures and modernization.		Ensure synergy between individual maintenance concepts ISO overarching MAGTF operational effectiveness and modernization.	Perform analyses to develop program maintenance concepts, including identification of logistics efforts – training, Test advascurement, and Diagnostic Equipment (TMDE), and supply support. Budgets for and implements concepts through contracts, publications of plans, and government to government tasking.	4000 Series directives - The purpose of the Depot Maintenance Program is to: identify depot maintenance equipment is to: identify depot maintenance equipments; ensure a ready and controlled source of mission capable equipment is available to the warfighter; and maintain the minimum infrastructure necessary to ensure future Marine Corps needs are addressed for the sustainment, reconstitution and regeneration of the warfighter.	Maintain MCO 4790.19 to reflect current policy and act as the Depot Maintenance Program Advocate for the Marine Corps. Or, I&L will ensure that requirements and interests are represented and voiced and update policy regarding the depot maintenance program to reflect current DoD directives and supporting organizational roles and responsibilities (MCO 4790.19 applies). MCO 4000.56 defines the Marine Corps Policy on Depot Maintenance Concepts Evolicy on Depot Maintenance Concepts Synergy between individual maintenance concepts ISO overarching MAGTF operational effectiveness and modernization.	Document the procedures associated with the Depot Level Maintenance Program (DLMP) Requirements Determination Process.
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nd Res	M&RA									
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Life Cy	MCCDC		SPG	SPG		SPG	SPG			
Total	SYSCOM		SPG	SPG		SPG	SPD		SPG	SPG
	LOGCOM		SPG	SPG		SPG	SPG	Service	SPG	SPD
	I&L	Service	SPD	SPD		SPD	SPG		SPD	SPG
	TASK/FUNCTION	Maintenance (Organizational & Intermediate)	Policy	Procedures	Maintenance Concept Analysis & ILS Plans	Enterprise Level	Program Level	Depot Maintenance	Policy	Procedures
		9						7		

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Command Relationship Hierarchy

